Rhif y Cais: 19C1145 Application Number

Ymgeisydd Applicant

# Mr Trevor Baker

Cais llawn ar gyfer codi anecs yn / Full application for the erection of an annexe at

Harbour View Bungalow, Turkey Shore Road, Holyhead



Planning Committee: 29/07/2015

Report of Head of Planning Service (OWH)

Recommendation:

Permit

## **Reason for Reporting to Committee:**

The application has been called in by a local member.

At its meeting that was held on the 3<sup>rd</sup> June, 2015 the Planning and Orders Committee resolved to defer the determining of the application in order to await a confirmation regarding the ownership of the access road to the dwelling.

Confirmation has now been received that the access track from Turkey Shore Road to the site is owned by the Council over which the applicant has a right of access. The track immediately adjoining the dwelling is owned by the applicant and it is understood that other properties have a right of way.

## 1. Proposal and Site

The application lies at Turkey Shore Road in Holyhead. The Holyhead port lies opposite the dwelling entrance.

The proposal entails alterations and extension to form a self-contained annexe.

### 2. Key Issue(s)

The key issue is whether the proposed scheme is acceptable.

### 3. Main Policies

# Ynys Mon Local Plan

Policy 1 – General Policy Policy 5 – Design Policy 42 – Design

## **Gwynedd Structure Plan**

Policy D4 – Location, Siting and Design Policy D29 - Design

# **Stopped Unitary Development Plan**

Policy GP1 – General Control Guidance Policy GP2 – Design Policy HP 7a – Extension

Planning Policy Wales (7th Edition), July 2014

Technical Advice Note 12 - Design

### 4. Response to Consultation and Publicity

**Councillor Arwel Roberts** – Call-in – concerns regarding overshadowing, loss of light, privacy issues and possible increase in traffic.

Councillor Raymond Jones - No response received at the time of writing this report

Councillor Robert Jones - No response received at the time of writing this report

Community Council - No objection

**Public Consultation** – The application was afforded three means of publicity. These were by the placing of a notice near the site, placing an advert in the local newspaper and serving of personal notifications on the owners of neighbouring properties. The latest date for the receipt of representations was the 05/05/2015. At the time of writing this report, the department have received 7 letters of objection and 2 petitions.

Their concerns are:

- 1) The closure/disruption of Turkey Shore lane during construction
- 2) Loss of privacy / overlooking to dwelling known as Cae Mawr.
- 3) Overshadow/Loss of light to the dwelling known as Cae Mawr.
- 4) Height of the annexe.
- 5) Loss of value to the dwelling known as Cae Mawr.
- 6) The proposal would damage the access road which is private and maintained by various properties.

In relation to the concerns above, I would comment as follows:

- 1) A condition will be placed on the decision notice regarding the means of access on Turkey Shore Road in the interest of the public footpath.
- 2) No overlooking/loss of privacy to the dwelling known as Cae Mawr as no new windows will face towards the dwelling. All new windows will face towards the applicant garden and lane.
- 3) The height of the annexe is lower than the main dwelling, therefore it is not considered that the proposed annexe will look out of place or form an adverse loss of light to the dwelling known as Cae Mawr.
- 4) Regarding to loss of value to the dwelling; not a planning consideration.
- 5) Loss of value to dwelling is not a planning consideration
- 6) It has been confirmed that the access road from the dwelling to the highway road is part private owned by the applicant and the Council, therefore it is maintained by both applicant and the Council.

# 5. Relevant Planning History

No site history

# 6. Main Planning Considerations

The proposed entails alterations and extension to the rear of the dwelling to form a self-contained annexe at Harbour View Bungalow, Turkey Shore Road.

The proposed extension will be a single storey extension to the side/rear of the dwelling to form a new kitchen/dining room, one bedroom and a bathroom which will be a self-contained annexe. The scale

of the annexe measures 67 square metres. There is an inter-connection between the annexe and the main dwelling. Overlooking by the proposed scheme is not an issue as the new windows overlook towards the applicant garden and the road. The height of the proposed annexe measures 3.8 metres which is lower than the main dwelling house.

It is also considered that there is no adverse impact of loss of light to the rear dwelling known as Cae Mawr to warrant a refusal. The proposed materials are considered acceptable.

There are ample parking spaces to the front garden to facilitate vehicles during the construction phase.

It is not considered that the proposed scheme will impact the surrounding amenities or any neighbouring properties to a degree that it should warrant a refusal. The concerns noted in the objection letters are noted and considered during this report.

#### 7. Conclusion

The proposed development is considered acceptable to the Local Planning Authority. Consequently, it is my opinion that the proposal should be permitted subject to conditions.

#### 8. Recommendation

### **Permit**

In addition the Head of Service be authorised to add to, remove or amend/vary any condition(s) before the issuing of the planning permission, providing that such changes do not affect the nature or go to the heart of the permission/ development.

(01) The development to which this permission relates shall be begun not later than the expiration of five years beginning with the date of this permission

Reason: To comply with the requirements of the Town and Country Planning Act 1990.

(02) No development shall commence until a traffic management plan has been submitted to and approved in writing by the local planning authority detailing how construction traffic is to access the site from local roads and to ensure the free flow of traffic and public footpath on and off site; the development shall be implemented in accordance with the details as may be approved.

Reason: In the interests of amenity and highway safety

(03) The annexe hereby approved shall not be occupied at any time other than for purposes ancillary to the residential use of the dwelling outlined in red on the submitted location plan. At no time shall it be otherwise occupied/let/leased or disposed of.

Rheswm: Er lles mwynderau

(04) The development permitted by this consent shall be carried out strictly in accordance with the plan(s) submitted on the 24/12/2015 under planning application reference 19C1145.

Reason: For the avoidance of doubt.

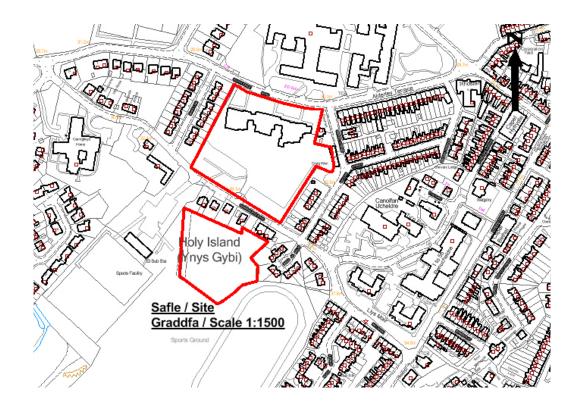
Rhif y Cais: 19LPA37B/CC Application Number

Ymgeisydd Applicant

# **Head of Service - Lifelong Learning**

Cais llawn i ddymchwel rhan o adeilad presennol, addasu ag ehangu er mwyn creu ysgol gynradd newydd ynghyd a chreu maes parcio newydd yn / Full application for demolition of part of the existing building, alterations and extensions so as to create a new primary school together with the formation of a car park at

Cybi Site, Holyhead High School, Holyhead



Planning Committee: 29/07/2015

## Report of Head of Planning Service (NJ)

#### Recommendation:

Permit

## **Reason for Reporting to Committee:**

The application is made by the Council on Council owned land.

At its meeting held on 1<sup>st</sup> July the application was deferred due to an error in the consultation process in relation to Local Member consultations. This has been rectified in the interim.

## 1. Proposal and Site

The application is for the demolition of parts of the existing building and the erection of extensions in order to create a new primary school, amalgamating three existing primary schools in the area onto one campus. The site was formerly used as part of the county school and includes a red brick building fronting onto South Stack Road, the main façade of which is retained as part of the proposals.

Pedestrian access is available from the surrounding streets at present and there is a vehicular access off Garreglwyd Road. The proposal seeks to create additional car parking space on land opposite the site, off Garreglwyd Road, forming part of the Millbank sports campus.

The Cybi School is a listed building and a separate application for listed building consent is proposed.

## 2. Key Issue(s)

Design and impact on amenities including residential impacts and highway issues

#### 3. Main Policies

## **Gwynedd Structure Plan**

Policy D4 - Location, siting and design

Policy D21 – listed buildings

Policy D23- listed buildings

Policy D32 – site configuration

### Ynys Mon Local Plan

Policy 1 – general policy

Policy 5 – design

Policy 16- recreation and community facilities

Policy 17 - recreation and community facilities

Policy 26 - car parking

Policy 34 - nature conservation

Policy 41 – listed buildings

# **Stopped Unitary Development Plan**

Policy GP1 – development control guidance

Policy GP2 – design

Policy TR10 – parking standards

Policy EN4 - biodiversity

Policy EN5 – international sites

Policy EN13 – conservation of buildings

Policy CC1 – community facilities

Planning Policy Wales – Edition 7
TAN 5 Nature Conservation
TAN 12 Design
TAN 16 – Sport, Recreation and Outdoor Space

# 4. Response to Consultation and Publicity

**CIIr J A Roberts** – no response to consultation

**Clir R Jones** – no response to consultation

**CIIr R LL Jones** – no response to consultation

**Holyhead Town Council** – no response to consultation

Dŵr Cymru-Welsh Water – standard conditions

**Highways** – comments awaited in relation to width of footpaths, parking space provision, bus stop provision etc.

Natural Resources Wales – additional details requested; details received and are acceptable

Ecological and Environmental Advisor – additional details requested; details received

Wales and West Utilities – standard comments for construction phase

Environmental Health Section – standard comments for construction phase

**Built Environment and Landscape Section**- comments in relation to design and finishes – amended details submitted

## **Response to Publicity**

In response to the original round of consultations and publicity, one letter was received from a local resident who raises concerns regarding:

Loss of views;

The need for a new primary school;

Inability of local roads to cope with additional traffic;

Land should be better used – children use the grounds currently, in particular as access to Millbank playing fields is restricted and the local park is in decline.

Loss of views as a result of the proposal would not carry sufficient weight to refuse planning consent. The Council has made its formal decision to close primary schools in the area – the matter to be considered in this application is whether the scheme as present is acceptable in planning terms, not

the principle decision in relation to schools closures; the application must be considered as presented – community use of schools is however generally encouraged; it is understood that the Council is currently consulting local opinion on the future direction to the taken with the Holyhead Park; the Highway Authority has been consulted and whilst a formal response was awaited at the time of writing it is understood that there is no in principle objection to the scheme subject to appropriate conditions together with consideration of the introduction of a one-way traffic system in the locality which will be pursued under the Highway Act rather than through any planning requirements.

It should be noted that additional publicity has been undertaken as a result of the receipt of amended details to address design concerns which expires after the date of the Committee meeting. Should any additional matters arise which have not been considered in this report, a further report will be submitted to the Committee in order that the members may reconsider any resolution made in the light of new information.

### 5. Relevant Planning History

19LPA37A/CC Demolition of the existing old school together with the erection of a sports hall on land adjacent to Holyhead High School, Holyhead – withdrawn 5/11/2008

19LPA37C/CC/SCR Screening opinion in relation to current application – EIA not required 9/6/15

## 6. Main Planning Considerations

Principle of the scheme: The site was until recent years used as part of the Holyhead High School campus. It has since become vacant and fallen into a state of disrepair. The alterations proposed will lead to the building remaining in educational use and its location next to the High School and Millbank sports fields will add to the educational focus of the locality. The Council has made its formal decision to close local primary schools and to amalgamate the requirements on one site. The school site is located inside the development boundary of Holyhead next to similar uses. The car parking area at Millbank is located outside the development boundary under the Local Plan but inside the boundary under the Stopped UDP. Millbank is allocated for community and leisure uses (allocation FF5). The application proposal seeks to place car parking accommodation on part of this site. Local Plan policies as well as Policy CC1 of the stopped UDP allow the development of community facilities within or on the edge of settlement boundaries. The provision of car parking will not lead to loss of formal play areas.

**Design**: The application seeks to refurbish and enhance the main red brick elevation of the Cybi building, reintroducing a tower feature and restoring this elevation as the principal elevation of the building. Additions to the rear of this building facing Garreglwyd Road will be removed and a new extension built in contemporary form and materials. Play space and formal hard and soft play areas will be available on the site itself along with some car parking accommodation. The remaining car parking spaces can be accessed along a footway and utilising an existing crossing pont to Millbank.

The form and scale of the building is large but appropriate in its context. There is an acceptable juxtaposition between traditional materials and contemporary finishes. The scheme is considered fit for purpose.

**Highway Impacts**: Roads surrounding the site are local access roads, apart from South Stack Road (which is the main coastal route between Holyhead and Trearddur) and are used by local and tourist traffic and are subject to on-street residential parking in areas. Although there are pavements and a crossing point on Garreglwyd Road for example, comments were awaited from the Highway Authority at the time of writing in relation to appropriate pavement widths, bus stop and car parking provision.

Concern has been expressed in relation to the ability of local roads to absorb traffic and the Highway Authority is considering a one-way traffic system for the operational phase of the development. In the interim it is considered necessary to impose a condition in relation to a construction traffic management plan to ensure that the construction phase does not cause unacceptable highway impacts.

Amenity Impacts: The site is surrounded by local housing, including the former school house itself and other properties immediately adjoining the school site and those to the front of the proposed car parking area at Millbank. The school site has been in use for educational purposes since it was first built and it will continue in such use as a result of the proposal. Although local schools will be amalgamated at the site, it is not considered that any intensification of the use will be such that unacceptable impacts will occur to local residents in terms of noise or disturbance such that permission should be withheld. It is considered necessary to introduce some screening to the boundary between the car parking area and local housing to ensure that the car parking area, especially if used for after school activities, does not detract from residential amenities in terms of noise and disturbance as well as a condition to regulate the use of artificial lighting. Similarly, the use of artificial lighting on the school site itself will be regulated by condition. Appropriate screening is required to the boundaries between the school site and neighbouring properties for reasons of amenity as well as school security.

**Nature Conservation**: Additional information was sought from the applicant in support of the application in relation to protected species. Appropriate survey work has been undertaken and it is considered that impacts in relation to bats, nesting birds and great crested newts have been adequately addressed. Conditions are proposed in line with the survey results to ensure that no unacceptable impacts will occur.

### 7. Conclusion

The scheme is considered appropriate in its setting and fit for purpose. No concern in relation to the principle of the scheme are raised form a highway safety perspective and the proposal can be regulated in the interests of amenity and nature conservation by appropriate conditions.

### 8. Recommendation

To **permit** the scheme after the expiry of neighbour notifications and consultations and subject to conditions:

In addition the Head of Service be authorised to add to, remove or amend/vary any condition(s) before the issuing of the planning permission, providing that such changes do not affect the nature or go to the heart of the permission/ development.

(01) The development to which this permission relates shall be begun not later than the expiration of five years beginning with the date of this permission.

Reason: To comply with the requirements of the Town and Country Planning Act 1990

(02) No development shall take place until trade descriptions of the materials proposed to be used on the external surfaces of the development have been submitted to and approved in writing by the Local Planning Authority. The approved materials shall be used in the implementation of the development.

Reason: To ensure a satisfactory appearance of the development

(03) Full details of all fencing, walling or other means of enclosure or demarcation for the proposed Millbank car parking area, which shall include a screen fence between the car park and adjoining dwellings on Garreglwyd Road, shall be submitted to and approved in writing by the local planning authority before any work on the site is commenced. The scheme shall proceed in accordance with the details as approved and the screen fence as approved shall be erected before any use of the site takes place for car parking and shall thereafter be maintained in like condition for the lifetime of the development.

Reason: To ensure a satisfactory appearance of the development and in the interests of amenity

(04) No external lighting shall be installed on the site or Millbank car parking area until details of the lighting columns proposed, together with a light mitigation strategy, including measures to reduce light spillage onto neighbouring property, has been submitted to and approved in writing by the local planning authority. The scheme shall thereafter proceed in accordance with the approved details.

Reason: To ensure a satisfactory appearance of the site and in the interests of amenity

(05) No deliveries shall be made to the site before 7am or after 7pm any day.

Reason: In the interests of amenity

- (06) No development shall commence, including any works of demolition, until a Construction Method Statement has been submitted to, and approved in writing by, the local planning authority. The approved statement shall be adhered to throughout the construction period. The statement shall provide for:
- i) the parking of vehicles of site operatives and visitors;
- ii) loading and unloading of plant and materials;
- iii) storage of plant and materials used in constructing the development;
- iv) the erection and maintenance of security hoarding including decorative displays and facilities for public viewing, where appropriate;
- v) wheel washing facilities;
- vi) measures to control the emission of dust and dirt during demolition and construction; and
- vii) a scheme for recycling/disposing of waste resulting from demolition and construction works.

Reason: In the interests of amenity and highway safety

(07) The development shall take place in accordance with the reasonable avoidance method statement contained within the Holyhead School: Method Statement for Great Crested Newts report by Atmos Consulting dated 11 June 2015 (reference 26600/R4/Rev1).

Reason: To safeguard any protected species which may be present on the site

(08) The development shall take place in accordance with the reasonable avoidance measures for bats outlined in the Holyhead School: Bat Survey Report by Atmos Consulting dated 11 June 2015 (reference 26600/R3/Rev1). No development shall take place until a bat box has been installed on the site in accordance with paragraph 4.2.3 of the Report, of a type and in a location as agreed in writing with the local planning authority prior to its installation. The bat

box shall be retained on site for the duration of the construction works. No use of the building hereby approved shall take place until roosting spaces are provided and made available for use in accordance with a scheme to be submitted to and agreed in writing with the local planning authority. The roosting spaces shall thereafter be retained for the lifetime of the development.

Reason: To ensure that any protected species which may be present are safeguarded.

(09) No development shall take place until a scheme for the protection during construction works of tees to be retained as part of the development, as shown on drawing number 1294:102 Revision A submitted under planning reference number 19LPA37B/CC, has been submitted to and approved in writing by the local planning authority. The tee protection works shall be put in place and retained in accordance with the agreed scheme for the duration of the construction works.

Reason: to safeguard existing trees on the site